



Food
Standards
Agency
food.gov.uk

Session 3

Biosurveillance landscape

FDA on how it uses WGS Plus, Cost – Benefit - Budget

"Whole Genome Sequencing (WGS) for food safety and its uses in prevention and response of foodborne outbreaks",

The Pathogen Surveillance in Agriculture, Food and the
Environment (PATH-SAFE) Programme conference

London UK

Feb. 28th and 29th, 2024

Marc Allard PhD, Ruth Timme PhD, and Eric Stevens PhD.

FDA Center for Food Safety and Applied Nutrition

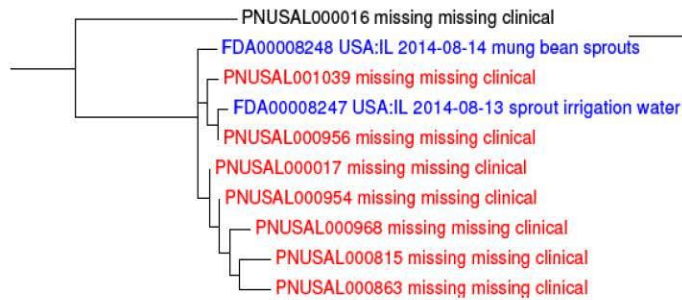
Marc.allard@fda.hhs.gov



New Field: Genomic Epidemiology



Genomic Signal



Epidemiological Signal



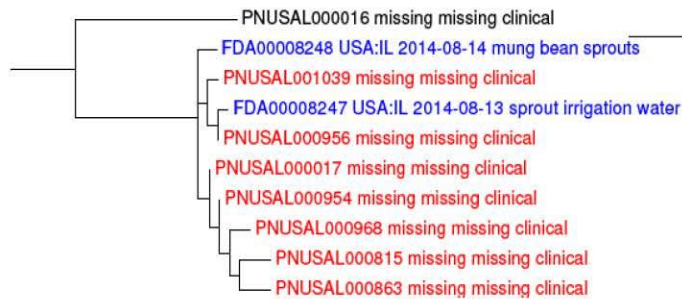
Investigation



Gen Epi regulatory communication



ORA / LFFM-funded laboratories
upload genomic data to NCBI



ORA Office of Regulatory Affairs
Regulatory arm of FDA
Inspections, sequencing

OAO: watches for signal

CORE and OC: to communication to
CDC, USDA-FSIS and State DOH + Ag



OAO Office of Analytics and Outreach
Data interpretation and Risk assessment
CORE Outbreaks, OC Compliance

CORE and OC:

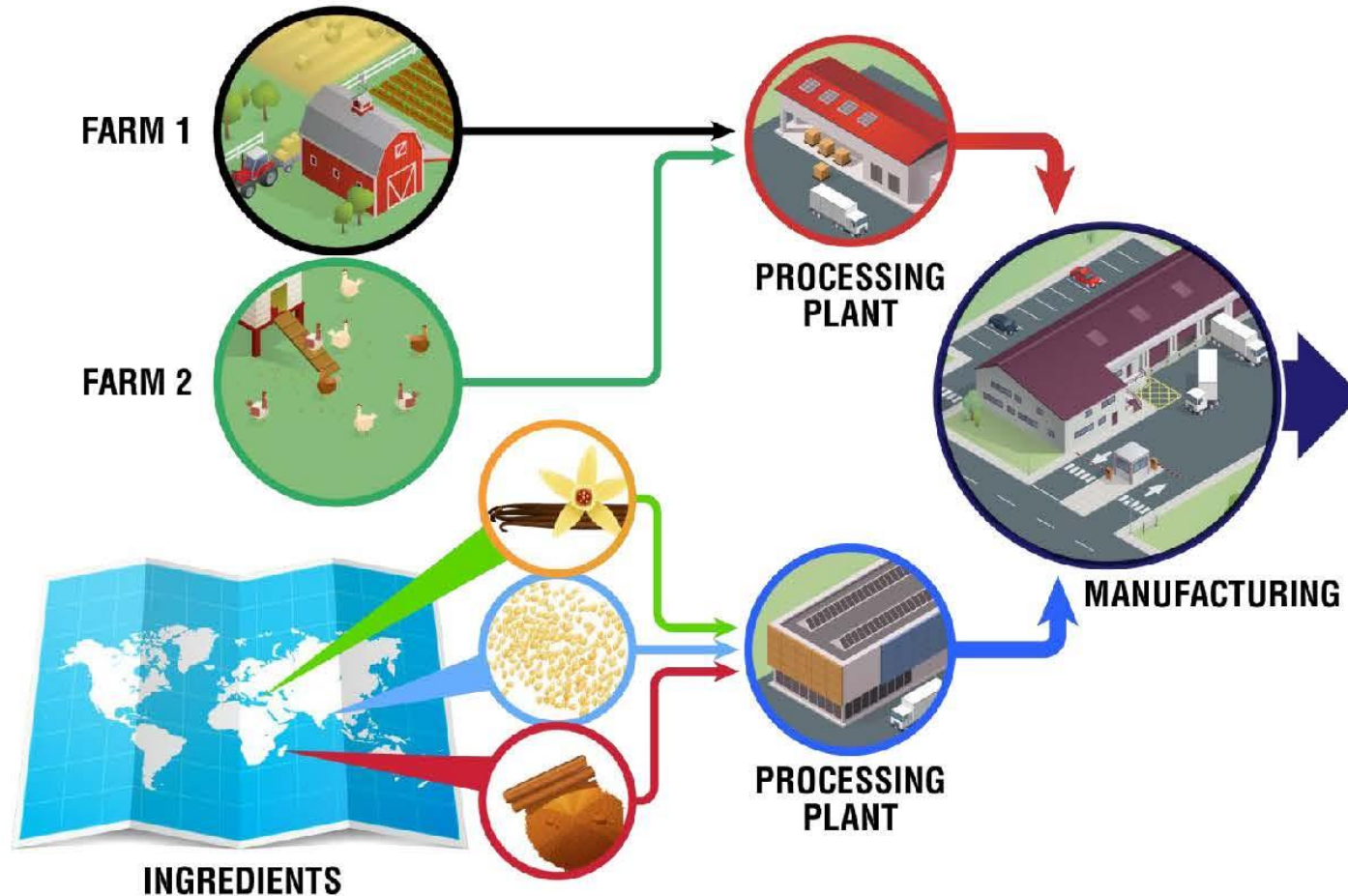
Facility/farm Inspections or
product testing by ORA Consumer
Safety Officers



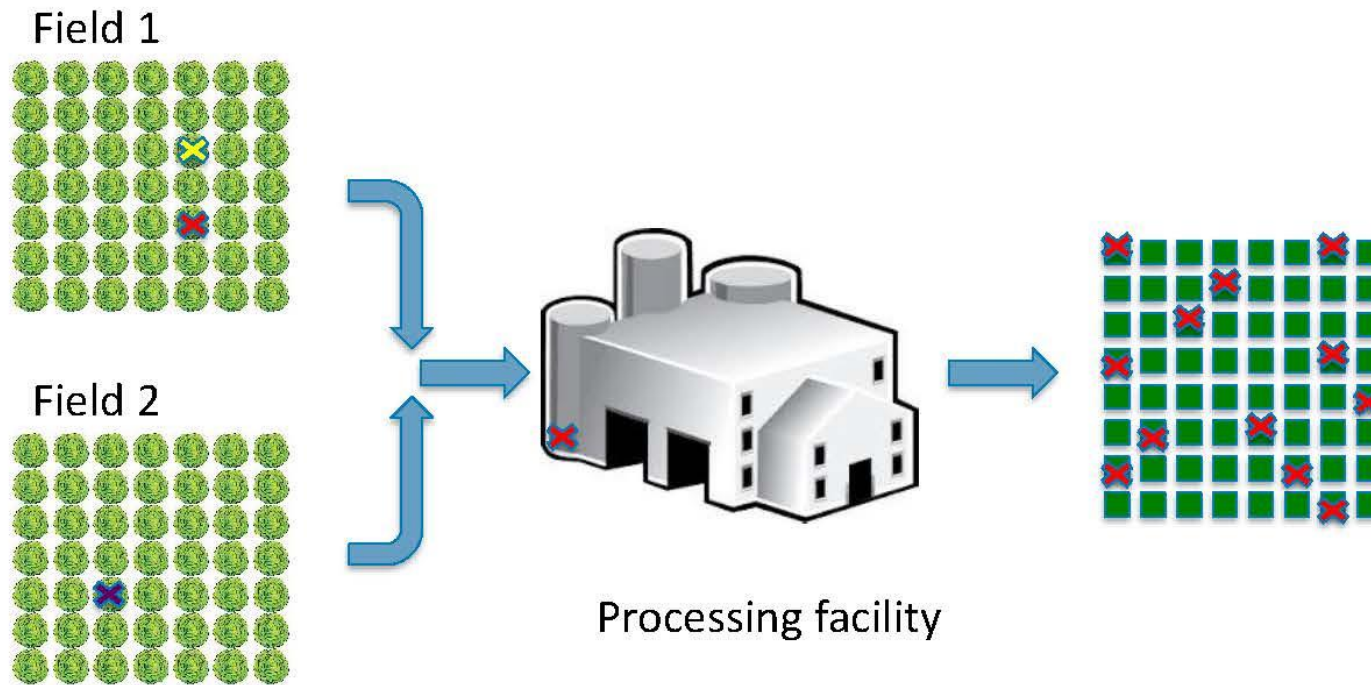
OFS Office of Food Safety, policy
OIE Office of International
Engagement
ORS Office of Regulatory Science,
research

Current FDA workflow works for all pathogens and all genomic methods, collected under FDA surveillance and inspection activities (virus, parasite, shellfish, filth, supplement botanicals).

Identifying an Outbreak Vehicle: Trace Forward and Trace Backward



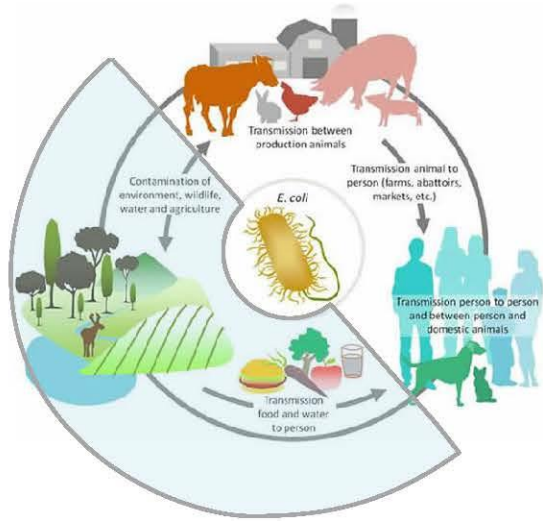
Identifying an Outbreak Vehicle: Determining Resident or Transient pathogen



FDA's GenomeTrakr program



- Sequencing the genomes of foodborne pathogens found in food, food processing facilities, farm environment, water, etc.
- Collaborate with other US agencies and international counterparts to integrate our data with genomic data collected from animals and human clinicals – data made public in real-time.
- Clustering at NCBI Pathogen Detection helps FDA identify causes of foodborne outbreaks and identify other events, like harborage.



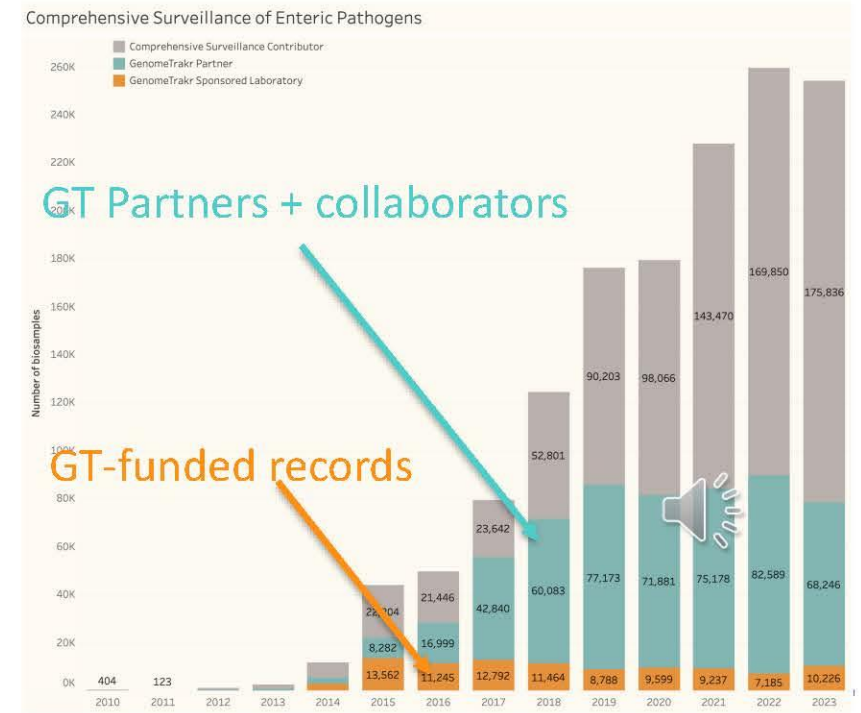
45 funded laboratories:



- CFSAN
- FDA field laboratory
- ★ GenomeTrakr Sponsored Laboratory

Numerous GT partners and collaborators:

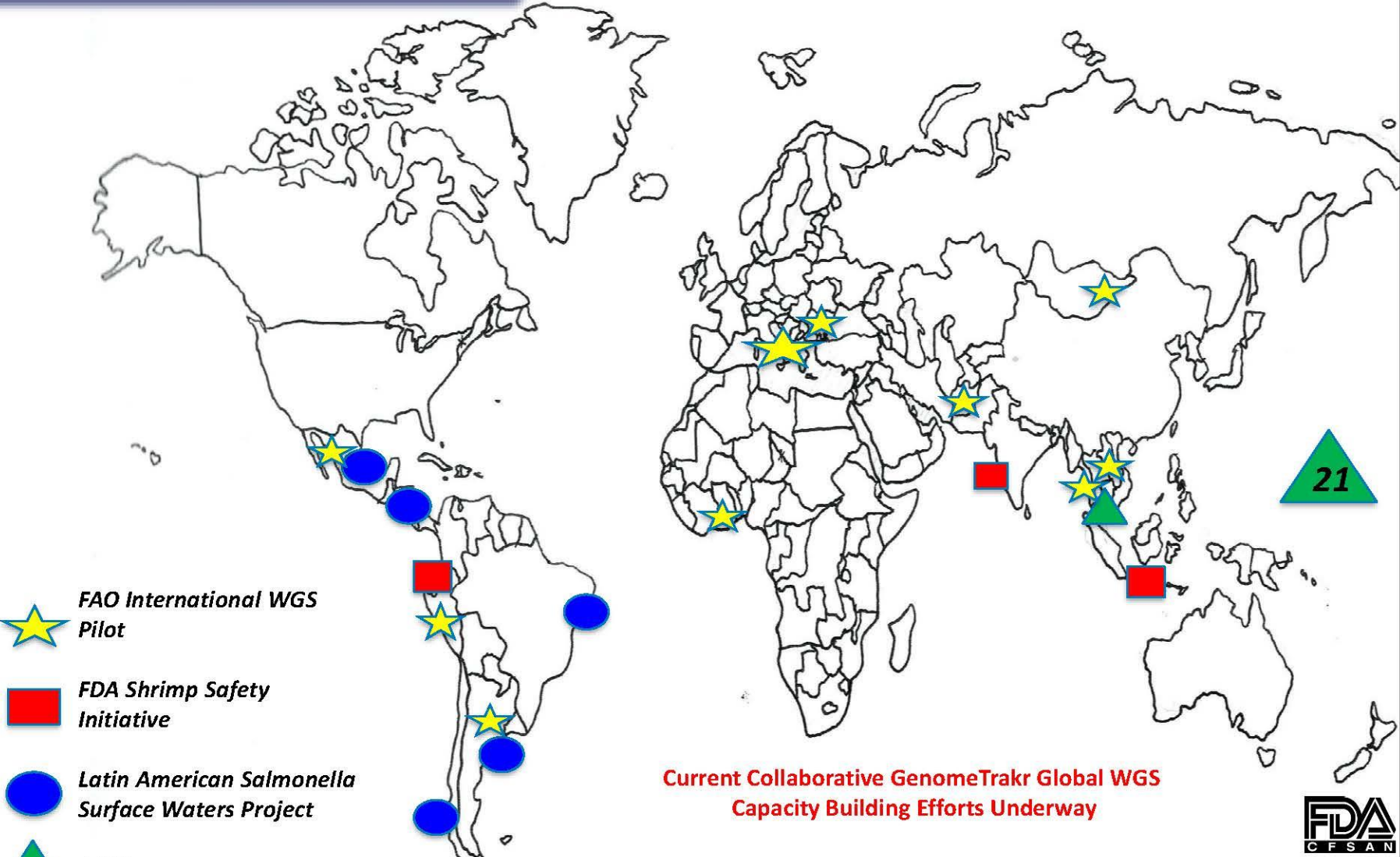
- Public health, Ag, and academic labs
- US agency partners: GenFS and others
- International counterparts





Increase environmental sampling across the US, and abroad.
Meeting Nov. 19 - 21, 2019 College Park, MD and FAO, Rome, 2024

International WGS Capacity Building



Best Practices from GenomeTrakr



Standard metadata required for interoperability

- FAIR = Findable, accessible, interoperable, reusable



Public, version-controlled protocols

- GenomeTrakr workspace:



Open-access analysis platform

- “MicroRunQC”: QC workflow for microbial pathogens



Open data repository for hosting genome + metadata

- Enables public/private collaboration



Timme, R.E., Wolfgang, W.J., Balkey, M. *et al.* *One Health Outlook* 2, 20 (2020).

<https://doi.org/10.1186/s42522-020-00026-3>

<https://www.protocols.io/workspaces/genometrakr1/publications>

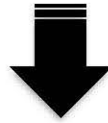


One Health Enteric package:

US Interagency Collaboration for Genomics for Food and Feed Safety (Gen-FS)



National Center for Biotechnology Information (NCBI)
Centers for Disease Control and Prevention (CDC)
Food and Drug Administration (FDA)
U.S. Department of Agriculture (USDA)



OHE package scope:



CORE attributes

- Isolate identifiers
- Collected by
- Date of collection
- Geographic location
- Sampling purpose
- Sampling device
- Project name
- IFSAC category
- Source type
- sequenced by



Human/animal host

- Host
- Host disease
- Host sex + age
- Host tissue sampled
- Animal environment
- Antimicrobials in food
- Animal housing system



Food samples

- Geographic origin
- Intended consumer
- Collection site description
- Food product type
- Food source
- Food processing types
- Food preservation process
- Food cooking process
- Food additives
- Food contact surface
- Food container wrapping
- Food quality date



Food facility

- Facility type
- Building setting
- Food processed
- Facility location
- Monitoring zone
- Indoor sampling surface
- Surface material
- Surface material cond.
- Surface orientation
- Surface temperature
- Biocide used
- Animal intrusion



Farm and Environment

- Environmental material
- Farm type
- Plant growth medium
- watering method
- Relative loc of sample
- Fertilizer administration
- Food cleaning process
- Sanitizer used
- Farm equip. used
- Water samples
- Extreme weather event
- Mechanical damage

FDA

Generic template available at NCBI B

Preview BioSample Types and Attributes

★ Select the package that best describes your samples.

All packages Packages for MAG submitters Packages for metagenome submitters

(Optional) Filter packages by organism name

Enter the full scientific name of your samples, e.g., Escherichia coli

Reset and show all packages

- To filter for relevant BioSample packages, enter the **full scientific name** of the organism of your samples.
 - If your BioSamples are derived from a species **not represented in NCBI's Taxonomy database**, enter the genus-level name, e.g., *Escherichia*
 - If your BioSamples are derived from **more than one organism**, enter the common species, genus, or family, e.g., *Enterobacteriaceae*
 - If your BioSamples are **metagenomic/environmental**, or **metagenome-assembled genomes (MAG)**, select the appropriate tab above
 - For more information about organism names, see [Organism information](#).

NCBI packages [More...](#)

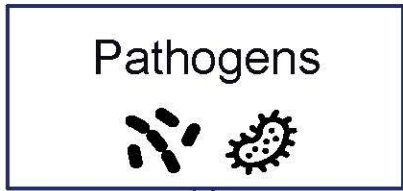
- SARS-CoV-2: clinical or host-associated**
Use for SARS-CoV-2 samples that are relevant to public health. Required attributes include those considered useful for the rapid analysis and trace back of SARS-CoV-2 cases.
- SARS-CoV-2: wastewater surveillance**
Use for SARS-CoV-2 wastewater surveillance samples that are relevant to public health. Required attributes include those considered useful for the rapid analysis and trace back of SARS-CoV-2 cases.
- Pathogen**
Use for pathogen samples that are relevant to public health. Required attributes include those considered useful for the rapid analysis and trace back of pathogens.
- One Health Enteric**
Use for microbial isolates that are collected for genomic surveillance of enteric pathogens. Sample spaces include the following: 1. human/animal hosts; 2. food samples; 3. food facilities; 4. environmental samples (farm, water, and the environment).
US public health agencies have created customized versions of this package that include more specific guidance, controlled vocabulary picklists, and sub-packages for each of the 4 sample types.
 - [GitHub repository](#)
 - [Validation for the OHE package](#)
- Microbe**
Use for bacteria or other unicellular microorganisms when it is not appropriate or advantageous to use [MixS](#), [Pathogen](#) or [Virus](#) packages.

GSC [MixS](#) packages for genomes, metagenomes, and marker sequences [More...](#)

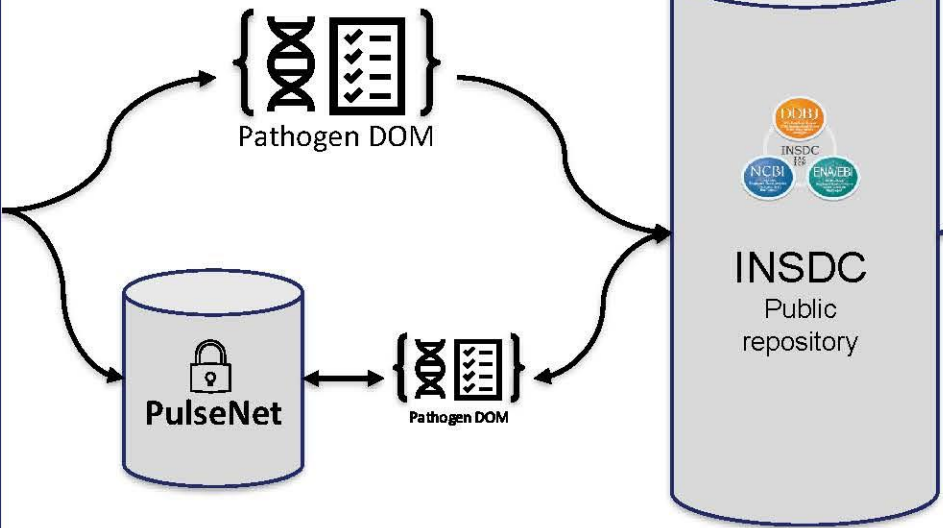
- MIGS Cultured Bacterial/Archaeal**
Use for cultured bacterial or archaeal genomic sequences. Organism must have lineage [Bacteria](#) or [Archaea](#).
- MIGS Eukaryotic**
Use for eukaryotic genomic sequences. Organism must have lineage [Eukaryota](#).
- MIGS Viral**
Use for virus genomic sequences. Organism must have lineage [Viruses](#).
- MIMAG Metagenome-assembled Genome**
Use for metagenome-assembled genome sequences produced using computational binning tools that group sequences into individual organism genome assemblies starting from metagenomic data sets. Organism cannot contain the term 'metagenome'. Use the [MIUVIG](#) package for virus genomes. Before creating BioSamples for prokaryotic and eukaryotic MAGs, please read and follow the [MAG submission instructions](#).
- MIMARKS Specimen**
Use for any type of marker gene sequences, eg, 16S, 18S, 23S, 28S rRNA or COI obtained from cultured or voucher-identifiable specimens. Organism cannot contain the term 'metagenome'.
- MIMARKS Survey related**
Use for any type of marker gene sequences, eg, 16S, 18S, 23S, 28S rRNA or COI obtained directly from the environment, without culturing or identification of the organisms. Organism must be a metagenome, where lineage starts with [unclassified sequences](#) and scientific name ends with 'metagenome'.
- MIMS Environmental/Metagenome**
Use for environmental and metagenome sequences. Organism

New links to GenomeTrakr resources!

US enteric pathogen surveillance



- Academia
- US Federal Agencies
- Public health labs
- Government Research
- Agriculture labs
- Hospitals
- Veterinary Clinics
- Industry



NCBI Pathogen Detection

The screenshot shows the NCBI Pathogen Detection interface. At the top, a phylogenetic tree displays the genetic relationships between various samples. Below the tree, a table lists the sequences, including their accession numbers, host information, and collection dates. The table includes columns for Scientific name, Reference, Contig, Start, Stop, Strand, Element name, Type, Scope, Subtype, and Class.

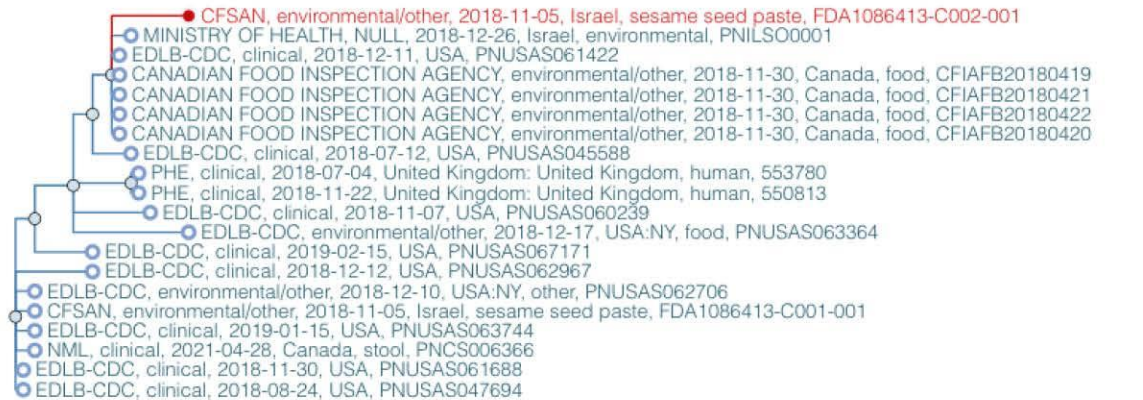
#	Scientific name	Reference	Contig	Start	Stop	Strand	Element name	Type	Scope	Subtype	Class
1	Escherichia coli	SARH419023	19962300022_1	1	1160	-	MCR-1 family phageoendocytin-like-4pt A transposase	AMB	core	AMB	COLISTIN
2	Escherichia coli	SARH419023	19962300051	2743	5594	-	MCR-1 family phageoendocytin-like-4pt A transposase	AMB	core	AMB	COLISTIN
3	Escherichia coli	SARH419026	19962300053_1	2447	5066	-	MCR-1 family phageoendocytin-like-4pt A transposase	AMB	core	AMB	COLISTIN
4	Escherichia coli	SARH419026	19962300091_1	16533	17017	-	MCR-1 family phageoendocytin-like-4pt A transposase	AMB	core	AMB	COLISTIN
5	Escherichia coli	SARH419023	19962300091_1	2	1162	-	MCR-1 family phageoendocytin-like-4pt A transposase	AMB	core	AMB	COLISTIN
6	Escherichia coli	SARH419023	19962300091_1	10314	11039	-	MCR-1 family phageoendocytin-like-4pt A transposase	AMB	core	AMB	COLISTIN
7	Escherichia coli	SARH419023	19962300091_1	1074	3099	-	MCR-1 family phageoendocytin-like-4pt A transposase	AMB	core	AMB	COLISTIN
8	Salmonella enterica	SARH419023	19962300091_1	2095	2095	-	MCR-1 family phageoendocytin-like-4pt A transposase	AMB	core	AMB	COLISTIN
9	Salmonella enterica	SARH419023	19962300091_1	1841	1841	-	MCR-1 family phageoendocytin-like-4pt A transposase	AMB	core	AMB	COLISTIN
10	Escherichia coli	SARH419023	19962300091_1	15	1433	-	MCR-1 family phageoendocytin-like-4pt A transposase	AMB	core	AMB	COLISTIN
11	Escherichia coli	SARH419023	19962300091_1	104303	104306	-	MCR-1 family phageoendocytin-like-4pt A transposase	AMB	core	AMB	COLISTIN
12	Escherichia coli	SARH419023	19962300091_1	4700	4806	-	MCR-1 family phageoendocytin-like-4pt A transposase	AMB	core	AMB	COLISTIN
13	Escherichia coli	SARH419023	19962300091_1	4700	4806	-	MCR-1 family phageoendocytin-like-4pt A transposase	AMB	core	AMB	COLISTIN

FDA public dashboards



Salmonella tahini clusters highlight global contribution

130,935 Clusters currently tracked.



- United Kingdom (PHE)
- United States (GenomeTrakr, PulseNet)
- Canada (CFIA, NLM)
- Israel



- United Kingdom
- United States (GenomeTrakr)



- United Kingdom (PHE, GBRU)
- United States (GenomeTrakr, PulseNet)



- United Kingdom (PHE)
- United States (GenomeTrakr, PulseNet)
- Poland



Case study area

	APHA (UK)	FLI (DE)	EMC (NL)	IZSLER (IT)	INEI-ANLIS (ARG)	MDH (US)	PHAC (CAN)	PHE (UK)
Institution								
Outbreak or routine surveillance	Outbreak	Outbreak	Routine surveillance	Routine surveillance	Routine surveillance	Routine surveillance	Routine surveillance	Routine surveillance
Number of samples in reference period	26	30	630	175	320	1,767	8,630	15,791
	in 8 months	3 months	5 months	12 months	12 months	12 months	12 months	12 months
WGS								
Sequencer used	Illumina MiSeq	IonTorrent PGM	Nanopore GridION	Illumina MiSeq	Illumina MiSeq	Illumina MiSeq	Illumina MiSeq	Illumina HiSeq
Batch size for sample processing/sequencing	1–2	6	30	24	12	24	32	Processing: 40 Sequencing: 96
Equipment	€ 58.53	€ 210.71	€ 2.50	€ 163.49	€ 43.02	€ 29.53	€ 75.90	€ 35.23
Consumables	€ 830.97	€ 254.88	€ 33.52	€ 165.37	€ 104.62	€ 104.40	€ 69.75	



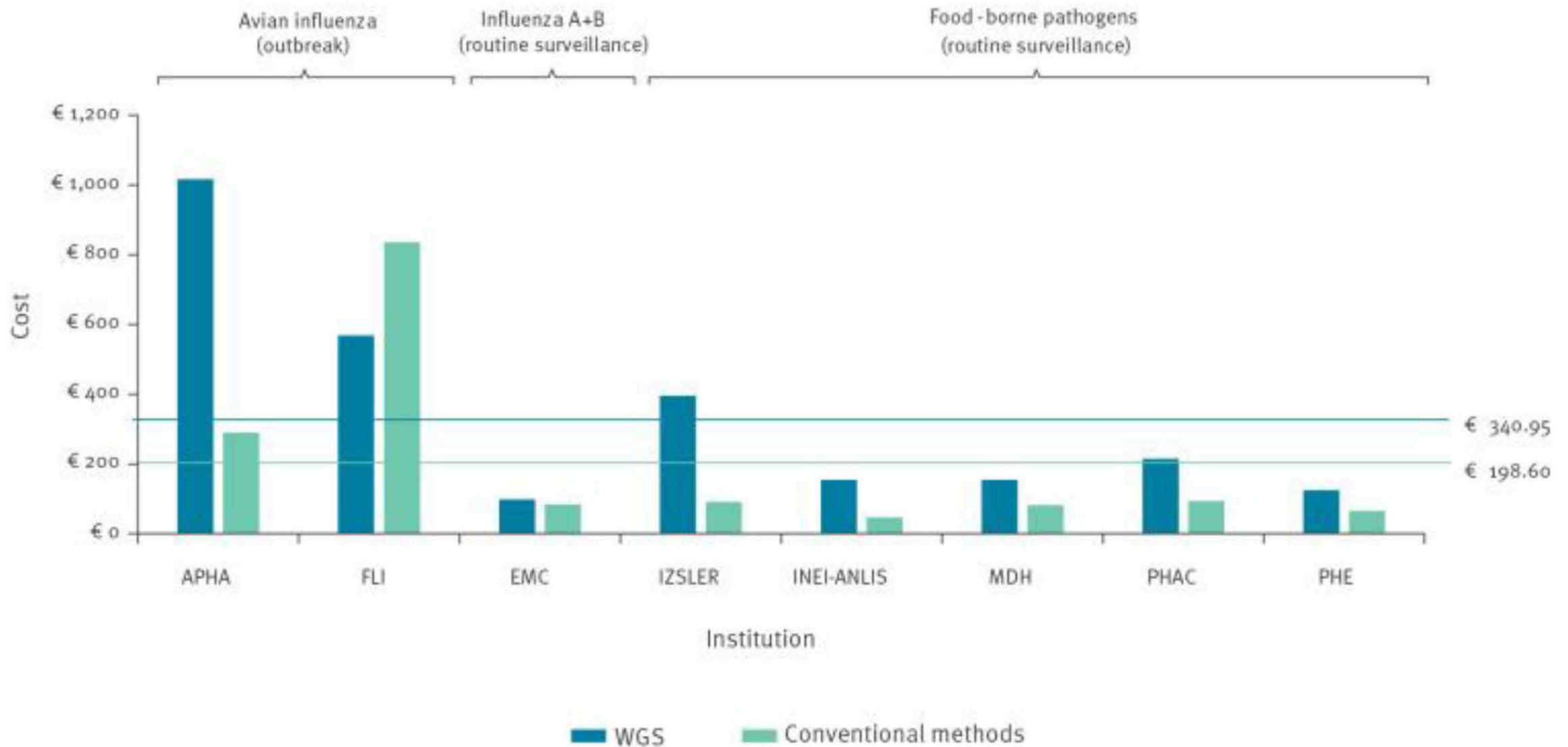
Economic impact studies

Overview of per-sample costs of whole genome sequencing vs conventional methods, by cost type, case studies covering a specified reference period between 2016 and 2019 (n = 8 institutes)

INEI-ANLIS Dr Carlos G Malbrán, Buenos Aires, Argentina

Alleweldt et al. Economic evaluation of whole genome sequencing for pathogen identification and surveillance—results of case studies in Europe and the Americas 2016 to 2019. Euro. Surveill. 2021 Mar 4; 26(9): 1900606 ****[Celine Nadon](#),**





Over-all per-sample costs of whole genome sequencing vs conventional methods, case studies covering a specified reference period between 2016 and 2019 (n = 8 institutes).



Case study institution	IZSLER (IT)	INEI-ANLIS (ARG)	MDH (US)	PHAC (CAN)	PHE (UK)	Average
Cost per sample (WGS)	€ 395.14	€ 154.49	€ 154.51	€ 215.36	€ 124.59	€ 208.82
Cost per sample (conventional methods)	€ 91.87	€ 46.61	€ 81.16	€ 94.29	€ 65.46	€ 75.88
Differential cost of WGS compared with conventional methods	€ 303.27	€ 107.88	€ 73.35	€ 121.07	€ 59.13	€ 132.94
Number of samples per year (<i>Salmonella</i>)	110	128	1,010	8,273	10,147	3,934
Total additional costs per year due to the use of WGS	€ 33,360	€ 13,809	€ 74,084	€ 1,001,623	€ 599,992	€ 344,573
Average cost per reported case of salmonellosis	€ 12,124	€ 11,821	€ 13,225	€ 12,174	€ 12,401	€ 12,349
Number of reported cases of salmonellosis that need to be avoided to break even	2.8	1.2	5.6	82.3	48.3	28.0
Number of cases of salmonellosis reported annually ^a	276 ^b	758	906	7,665	8,770	4,404
Percentage of total number of reported cases of salmonellosis that need to be avoided to	1.0%	0.2%	0.6%	1.1%	0.6%	0.7%

Results of break-even analysis, whole genome sequencing vs conventional methods, case studies covering a specified reference period between 2016 and 2018 (n = 5 institutes).

Istituto Zooprofilattico Sperimentale della Lombardia e dell'Emilia Romagna, Parma, Italy



Results

On a per-sample basis, WGS was between 1.2 and 4.3 times more expensive than routine conventional methods. However, WGS brought major benefits for pathogen identification and surveillance, substantially changing laboratory workflows, analytical processes and outbreaks detection and control. Between 0.2% and 1.1% (on average 0.7%) of reported salmonellosis cases would need to be prevented to break even with respect to the additional costs of WGS.

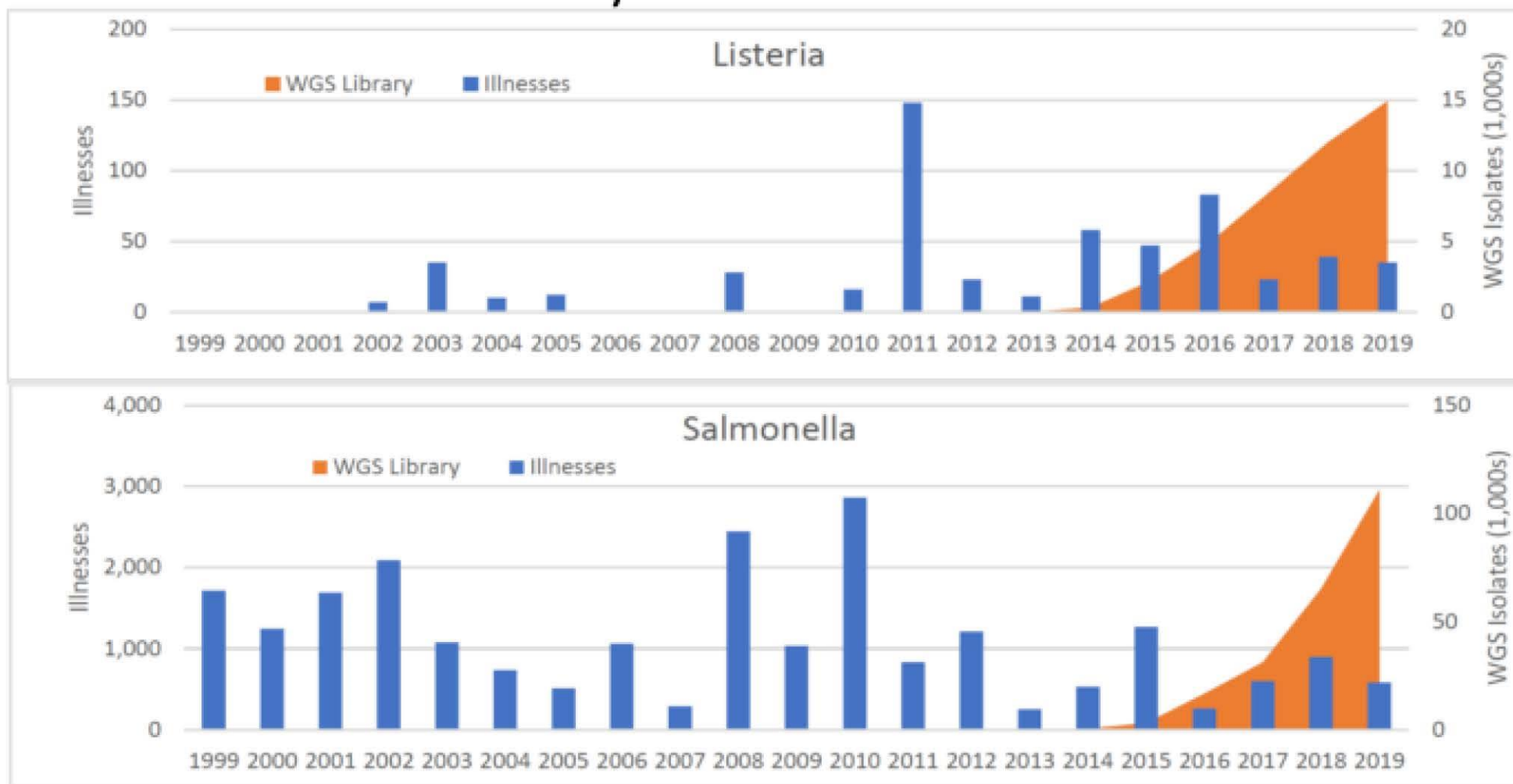
Conclusions

Even at cost levels documented here, WGS provides a level of additional information that more than balances the additional costs if used effectively. The substantial cost differences for WGS between reference laboratories were due to economies of scale, degree of automation, sequencing technology used and institutional discounts for equipment and consumables, as well as the extent to which sequencers are used at full capacity.

Ford et al. Cost of whole genome sequencing for non-typhoidal *Salmonella enterica*. PLoS ONE 2021; 16(3):e0248561 For Australia break even is 1.9%



Data and Summary Statistics



Brown et al. (2021) An economic evaluation of the Whole Genome Sequencing source tracking program in the U.S. PLoS ONE 16(10): e0258262.

$$SV = \underbrace{[p_x * x - (c_x(x) + c_e(e(WGS)))]}_{\text{profit Function}} - \underbrace{[C_I * x * \gamma_I(e(WGS)) * n_I(WGS)]}_{\text{public health externality function}} - \underbrace{[c_{WGS}(WGS)]}_{\text{implentation cost}}$$

$$I_O = \underbrace{x * \gamma_I(e(WGS))}_{\substack{\text{probability outbreak} \\ \text{occurs}}} * \underbrace{n_I(WGS)}_{\substack{\text{number of illnesses} \\ \text{in outbreak}}} * \underbrace{\alpha_O(WGS)}_{\substack{\text{probability illnesses} \\ \text{are observed}}}$$

$$Y_{p,t} = \beta_0 + \beta_1 WGS_library_{p,t} + \epsilon_{p,t}$$

$$Y_{p,t} = \beta_0 + \beta_1 WGS_library_{p,t} + \beta_2 X_{p,t} + \epsilon_{p,t}$$

$$Y_{p,t} = \beta_0 + \beta_1 WGS_library_{p,t} + \beta_2 X_{p,t} + \beta_3 FSMA_t + \epsilon_{p,t}$$

$$\text{Benefits} = \hat{\beta}_1 \times WGS \text{ Isolates} \times \text{Underreporting Multiplier} \times \text{Monetary Loss}$$



If you want to do these kinds of calculations, please let our PhD economist talk to yours.

Economic Evaluation of WGS Reduces the Burden of Illness

Total Burden Averted (in millions)

	Listeria	E. coli	Salmonella	Yearly Total	Total 90% CI
2014	\$7.43	\$0.12	\$0.39	\$7.94	(\$2.96 - \$13.61)
2015	\$50.95	\$1.68	\$2.83	\$55.46	(\$20.79 - \$94.89)
2016	\$114.23	\$6.13	\$14.69	\$135.04	(\$51.03 - \$229.39)
2017	\$197.39	\$15.24	\$27.46	\$240.09	(\$90.87 - \$406.78)
2018	\$280.62	\$29.94	\$57.30	\$367.86	(\$139.56 - \$620.41)
2019	\$348.48	\$51.03	\$97.47	\$496.98	(\$188.62 - \$835.92)



Economic Impact



- GenomeTrakr program was likely cost effective by its second year of implementation
- \$100 M -> \$450 M in net annual health benefits (est. from 2019). >\$ Billion estimated benefits.

PLOS ONE

OPEN ACCESS PEER-REVIEWED
RESEARCH ARTICLE

An economic evaluation of the Whole Genome Sequencing source tracking program in the U.S.

Brad Brown, Marc Allard, Michael C. Bazaco, Joseph Blankenship, Travis Minor

Published: October 6, 2021 • <https://doi.org/10.1371/journal.pone.0258262>

Article	Authors	Metrics	Comments	Media Coverage
Abstract				
Introduction				
Materials and methods				
Results				
Discussion				
Conclusion				
Supporting information				
Acknowledgments				
References				
Reader Comments				
Figures				

Abstract

The U.S. Food and Drug Administration (FDA) created the GenomeTrakr Whole Genome Sequencing (WGS) Network in 2013, as a tool to improve food safety. This study presents an analysis of Whole Genome source tracking implementation on potential food contamination and related illnesses through theoretical, empirical, and cost benefit analyses. We conduct empirical tests using data from FDA regulated food commodity outbreaks garnering FDA response from 1999 through 2019 and examine the effect of the National Center for Biotechnology Information (NCBI) Pathogen detection program of source tracking WGS isolates collected in the U.S. on outbreak illnesses for three plict pathogens (*E. coli*, *Listeria*, and *Salmonella*). Empirical results are consistent with the theoretical model and suggest that each additional 1,000 WGS isolates added to the public NCBI database is associated with a reduction of approximately 6 illnesses per WGS pathogen, per year. Empirical results are connected to existing literature for a Monte Carlo analysis to estimate benefits and costs. By 2019, annual health benefits are estimated at nearly \$500 million, compared to an approximately \$22 million investment by public health agencies. Even under conservative assumptions, the program likely broke even in its second year of implementation and could produce increasing public health benefits as the GenomeTrakr network matures.



Return on Investment: \$10 dollars in averted human health costs for every \$1 dollar invested. For each additional 1,000 WGS isolates added to the public NCBI database is associated with a reduction of approximately 6 illnesses per WGS pathogen, per year.



Price et al. 2023 A systematic review of economic evaluations of whole-genome sequencing for the surveillance of bacterial pathogens. *Microb Genom* 2023; 9(2). Discussion of 9 different economic impact studies.

There were significant variations in the research questions addressed in the various publications yet, most studies demonstrated cost savings due to WGS that were largely attributed to averted cases of infection.

For this benefit to be realized maximally, WGS needs to be employed early in the analytical pipeline. Conversely, delay in the use of WGS reduces the benefits, as early detection of outbreaks enables timely implementation of interventions to interrupt transmission.

More economic evidence of WGS in public health settings is required to foster wider applications of WGS as a surveillance tool in public health.



We dedicate
this work to
Robert Stones
FERA





Department
for Environment
Food & Rural Affairs

The 2024-2029 AMR National Action Plan

Presentation slides cannot be shared.

Current NAP can be found here:
<https://www.gov.uk/government/publications/uk-5-year-action-plan-for-antimicrobial-resistance-2019-to-2024>





HM Government

UK OFFICIAL



UK BIOLOGICAL SECURITY STRATEGY

Presentation slides cannot be shared.

Strategy can be accessed at the following link:

<https://www.gov.uk/government/publications/uk-biological-security-strategy>