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**Assessment of genetically modified 281-24-236 × 3006-210-23 cotton for food and feed uses, import and processing submitted for renewal of authorisation under assimilated Regulation (EC) No. 1829/2003**

**Reference Number RP1569**



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**Regulated Product Dossier Assessment**

**Assessment finalised: 05/04/2024**

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# 1. Executive summary

FSA/FSS have reviewed an assessment of application RP1569 for the renewal authorisation of genetically modified (GM) insect-resistant cotton 281-24-236 × 3006-210-23 for food and feed uses, import and processing.

This GM application has been made to renew the authorisation in Great Britain (GB) as it is 10 years since the stacked event was authorised and placed on the market in the EU. The same stacked event has been authorised for food and/or feed use in 10 other territories worldwide (not including all members of the EU) as the information and data demonstrate that the regulatory science and safety criteria are satisfied according to the regulatory requirements in those territories. This Genetically Modified Organism (GMO) had its authorisation renewed by the European Food Safety Authority (EFSA) in 2022.

FSA/FSS have reviewed the information provided by the applicant and the EFSA renewal Opinion<sup>1</sup> and confirmed that GM cotton 281-24-236 × 3006-210-23, as described in this application, is unlikely to have any adverse effect on human or animal health or on the environment in the context of its intended uses in GB.

## 2. Background and purpose of review

In accordance with assimilated EU Regulation 1829/2003<sup>2</sup> on genetically modified food and feed, the application RP1569 for the renewal of authorisation of GM cotton 281-24-236 × 3006-210-23, has been submitted for authorisation in each nation of Great Britain (GB).

Whilst it was a Member State of the EU, the UK accepted the risk assessments of the European Food Safety Authority (EFSA) in respect of authorisations for regulated food and feed products. When GB left the EU, it retained the same regulations for food and feed regulated products; FSA/FSS also adopted equivalent technical guidance and quality assurance processes to be able to undertake GB risk assessments for regulated product applications.

To ensure our regulatory systems are risk proportionate and resources are used effectively, FSA/FSS have used the evidence submitted by the applicant and other information in the public domain, including the EFSA Scientific opinion, to provide a summary assessment of the evidence of safety presented in this report.

Specifically, in reviewing the risk assessment that EFSA have recently completed, the reviewers have verified that the standard approach taken, when compared to the relevant guidance, is appropriate for GB and the conclusions made are consistent with the data summarised in the Opinion. Consideration has been given to the processes undertaken by EFSA to ensure that the Opinion is robust and whether there are any aspects that would require further review, such as specific issues for the countries of the UK. The conclusion of the assessment is that there is sufficient evidence of safety to conclude without requiring further risk assessment activities at this time.

## **2.1 Applicant**

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## 2.2 Source/organism

Cotton (*Gossypium hirsutum* L.).

## 2.3 Genetic modification step

Genetically modified cotton 281-24-236 × 3006-210-23 is a stacked event containing two transgenic cassettes, one expressing the Cry1F protein (281-24-236), and one expressing the Cry1Ac protein (3006-210-23). Both proteins confer resistance to specific lepidopteran pests. Both single events contain *pat* genes that were used as selectable markers.

# 3. Details of other Regulators' opinions

This stacked event has been authorised for food and/or feed use in 10 other territories worldwide (Australia, New Zealand, Brazil, Canada, Japan, Korea, Mexico, South Africa, Taiwan, and USA).

Specifically, reviewing the EFSA risk assessment<sup>1</sup> and renewal data provided by the applicant, it was found that there is no evidence for new hazards, modified exposure or scientific uncertainties that would change the conclusions of the original risk assessment on genetically modified cotton 281-24-236 × 3006-210-23, which were that 281-24-236 × 3006-210-23 cotton is “as safe as the conventional counterpart and the tested non-GM reference varieties with respect to potential effects on human and animal health and the environment”.

## 3.1 Methodology applied in the EFSA Opinion

EFSA GMO Panel (EFSA Panel on Genetically Modified Organisms), 2015. Guidance for renewal applications of genetically modified food and feed authorised under Regulation (EC) No 1829/2003. EFSA Journal 2015; 13(6):4129, 8 pp.

<https://doi:10.2903/j.efsa.2015.4129>.<sup>3</sup>

## 3.2 Specification

In accordance with Commission Regulation (EC) No 65/2004<sup>4</sup>, the unique identifier for 281-24-236 × 3006-210-23 cotton is DAS-24236-5 × DAS-21023-5. Genetically modified cotton 281-24-236 × 3006-210-23 provides resistance to specific lepidopteran insects such as cotton bollworm (*Heliothis zea*), tobacco budworm (*Heliothis virescens*) and pink bollworm (*Pectinophora gossypiella*), through introduction of the insecticidal Cry1F and Cry1Ac proteins.

Information provided on the identity, composition and specification of the plant does not raise safety concerns. In the context of this renewal application, new bioinformatics analyses were provided to assess the potential interruption of endogenous cotton genes. Results confirmed previous conclusions which did not identify interruption of endogenous genes.

## 3.3 Exposure assessment

EFSA undertook an exposure assessment as part of their Scientific Opinion<sup>1</sup>, which confirmed the previous conclusions of the exposure assessment. The National Diet and Nutrition Survey databases do not contain data for consumption of cotton oil in GB, so consumption data for the EU is the most suitable for the risk assessment for GB use.

## 3.4 Toxicological data

Updated bioinformatics analyses did not identify any similarities with known toxins or allergens. No new safety concerns were identified from the literature review.

## 3.5 Analytical Method Review

FSA/FSS accepted the European Union Reference Laboratory for Genetically Modified Food and Feed (EURL GMFF) report<sup>5</sup>, showing that the detection method for 281-24-236 × 3006-210-23 cotton was previously validated and declared fit for purpose.

### **3.6 Post Market Environmental Monitoring Plan (PMEM)**

FSA/FSS reviewed and accepted the EFSA GMO Panel conclusions about the PMEM plan proposed by the applicant for 281-24-236 × 3006-210-23 cotton, considering the scope consistent with the intended uses of 281-24-236 × 3006-210-23 cotton. FSA/FSS accepted the proposed PMEM plan and did not require additional monitoring.

### **3.7 Proposed labelling**

The applicant proposed no additional labelling of 281-24-236 × 3006-210-23 cotton on the basis that it is equivalent to the conventional counterparts, and its intended use is the same as for conventional cotton. The FSA/FSS accept the applicant's conclusion and do not require specific or additional labelling.

## **4. Other regulators' opinions and conclusions**

EFSA found that there is “no evidence for new hazards, modified exposure or scientific uncertainties that would change the conclusions of the original risk assessment” for this stacked event, herein denoted as cotton 281-24-236 × 3006-210-23<sup>1</sup>. The conclusions of the original EFSA risk assessment, that cotton 281-24-236 × 3006-210-23 is “as safe as its conventional counterpart and other appropriate comparators with respect to potential effects on human and animal health and the environment”, therefore remain unchanged.

It is noted that cotton 281-24-236 × 3006-210-23 is not authorised for cultivation in the UK/EU. “If accidental spillage and subsequent release into the environment of 281-24-236 × 3006-210-23 cottonseed occur, cotton 281-24-236 × 3006-210-23 plants would have a selective advantage only under infestation of target pest species or in the presence of glufosinate-ammonium herbicides, which are not commonly used on cultivated cotton or in most areas where the GM cotton might be spilled.” No post market monitoring of food and feed is necessary. The proposed PMEM plan was acceptable and did not require extra monitoring.

## 5. Caveats and uncertainties

No caveats and uncertainties were identified.

## 6. FSA/FSS conclusion for GB risk analysis

The application has been assessed in line with the applicable guidance<sup>3</sup> and is partially based on considerations of detailed proprietary information available to the Panel. Whilst this is only briefly summarised, this description is consistent with the conclusions. The conclusions of the EFSA Opinion have been reviewed in detail by FSA/FSS and are considered appropriate and applicable to GB.

## 7. Outcome of assessment

FSA/FSS have reviewed the applicant's renewal application, supporting documentation, and other regulators' risk assessments, most notably, the EFSA Scientific Opinion (2022) and consider sufficient evidence has been provided to conclude without further questions or risk assessment activities.

The environmental and human safety of cotton 281-24-236 × 3006-210-23 has been well characterised by the applicant under the Annex II to the Cartagena Protocol. FSA/FSS therefore accept the conclusion that cotton 281-24-236 × 3006-210-23 poses no increased risk to conservation and sustainable use of biodiversity, or to human or animal health in terms of allergenicity or toxicity compared to conventional cotton.

The FSA/FSS conclude that genetically modified cotton 281-24-236 × 3006-210-23, as described in this application, poses no new hazards, modified exposure or scientific uncertainties that would change the conclusions of the original risk assessment.



In making this assessment the following principles have been applied:

- 1) There is no legal duty to perform a separate risk assessment for GB and there was sufficient scientific evidence to make a conclusion on safety with no further questions to the applicant, and therefore no further risk assessment activities are necessary.
- 2) The application is for a renewal or authorisation where the UK/GB already has accepted the established risk of the products on the market.
- 3) Sufficient evidence was available in the literature, for example, where other National food safety authorities had positively assessed the application using the same risk assessment guidance in principle and legal requirements in GB with the exception to changes in the General Food Law.
- 4) Applicants provided sufficient relevant information as requested by FSA/FSS.
- 5) The FSA/FSS review did not find any issues of divergence from guidance or mutual approaches or new scientific issues for consideration.
- 6) There were no other specific issues that would require an assessment for the UK or the nations of the UK.

## 8. References

1. EFSA GMO Panel (EFSA Panel on Genetically Modified Organisms), 2022. Scientific Opinion on the assessment of genetically modified cotton 281-24-2369 × 3006-210-23 for renewal authorisation under Regulation (EC) No 1829/2003 (application EFSA-GMO-RX-019). *EFSA Journal* 2022;20(11):7587, 12 pp. <https://doi.org/10.2903/j.efsa.2022.7587>
2. Regulation (EC) No. 1829/2003 of the European Parliament and of the Council of 22 September 2003 on genetically modified food and feed.
3. EFSA GMO Panel (EFSA Panel on Genetically Modified Organisms), 2015. Guidance for renewal applications of genetically modified food and feed authorised under Regulation (EC) No 1829/2003. *EFSA Journal* 2015; 13(6):4129, 8 pp.

4. Commission Regulation (EC) No 65/2004 of 14 January 2004 establishing a system for the development and assignment of unique identifiers for genetically modified organisms.
5. Joint Research Centre, Institute for Health and Consumer Protection, Larcher, S., Mazzara, M., Savini, C., 2006. Event-specific methods for the quantitation of the hybrid cotton line 281-24-236/3006-210-23 using real-time PCR – Validation report, Publications Office, 2006, <https://data.europa.eu/doi/10.2788/32649>